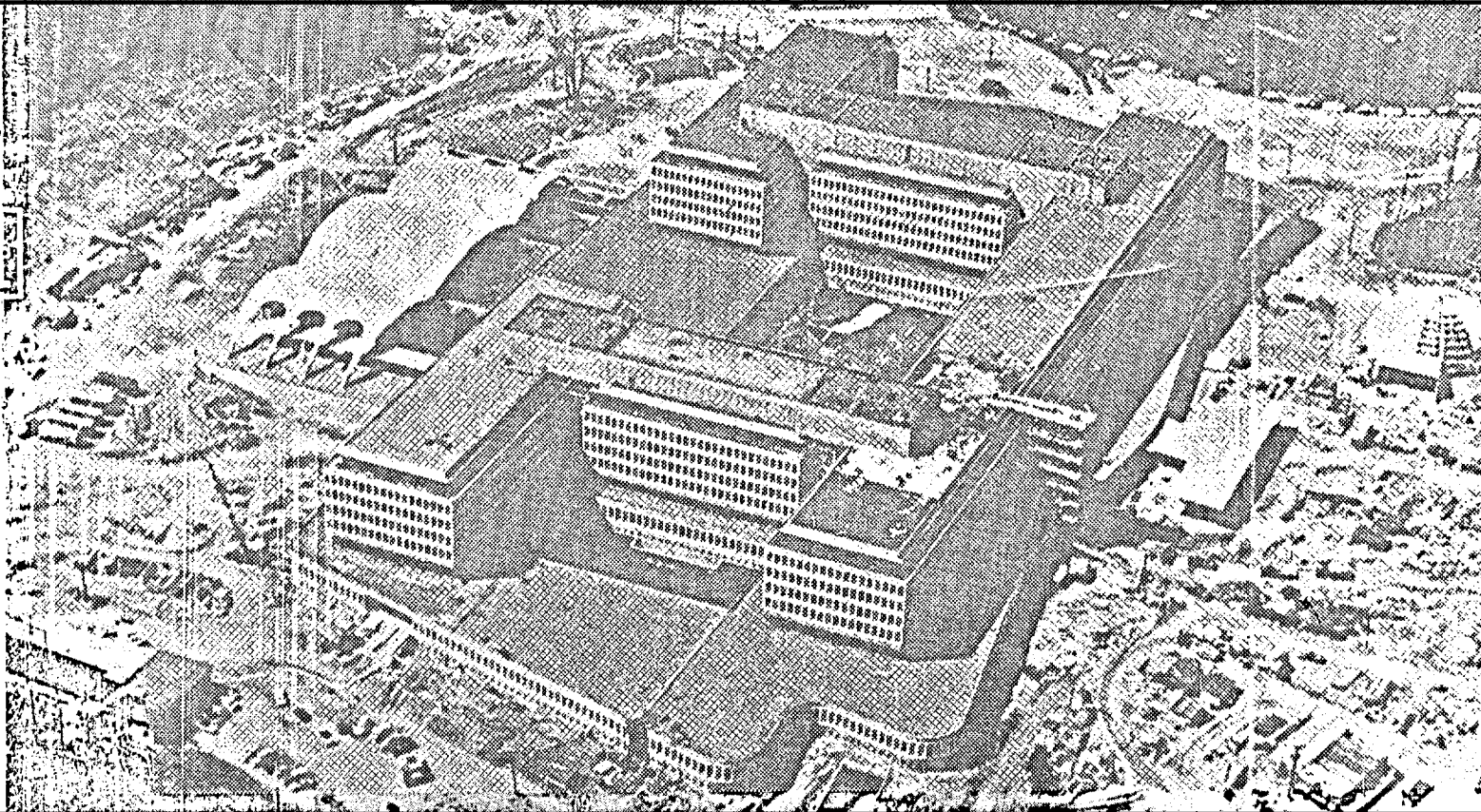


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—UPI photo

## Is a Tighter Rein Needed On Spy Agency Operations?

**"SPY PALACE"**—Center of U.S. cloak-and-dagger activities is this \$50-million structure in Fairfax County, Virginia. Tourists are barred. From here, espionage operations are managed which cover the U.S. and an estimated 70 foreign countries.



PICTURED ABOVE is the headquarters of the Central Intelligence Agency, nerve center of America's worldwide espionage operations.

The seven-story, \$50-million "Spy Palace" is located on a vast fenced-in plot in Langley, Va., about ten miles down the Potomac River from Washington.

The building is plainly visible from the road, but no tourists are admitted. In fact, it is off limits to everyone except C.I.A. employees and visitors with official clearance. The agency is shrouded in such secrecy that nobody outside the C.I.A.—except President Johnson and a special committee of the National Security Council—knows what it really does and how many people are on its payroll. The agency's budget is a secret, unknown even to Congress and the General Accounting Office.

The top secret label on C.I.A. activities and spending springs from the secretive nature of its work. No espionage agency can operate effectively in a glare of publicity.

### 'Invisible Government'

But many citizens—including members of Congress—complain that the C.I.A. has become an "invisible government" which is *shaping* U.S. foreign policy when it should be merely an *instrument* of such policy. They say that the inner workings and budget of the C.I.A. should at least be known to a select group of congressmen.

The question is again in the forefront this week as a new director for the agency takes over the job of running America's far-flung, complex intelligence operations. The new "master spy" is William Francis Raborn, Jr., 59, a naval officer and former CIA chief. He succeeds John M. McCone, C.I.A. chief since 1961.

Admiral Raborn is the fifth man to hold the post. He was director of the Special Projects Agency which produced the Polaris missile. He has been described as "a highly competent officer . . . a man of sound judgment, well acquainted in Washington and respected both in the Pentagon and on Capitol Hill."

Yet Admiral Raborn's job is one of the most important and powerful in the U.S. Government. The decisions he now makes will concern all Americans. And they will be made in secret, known only to the President and a few other top officials.

Rep. John V. Lindsay, New York Republican, questions whether a C.I.A. director should have this power. "The shaping and implementation by secret processes of some part of foreign policy is an extremely serious matter in a free society," he says. "It cannot be shrugged off or stamped as an in-

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